### Development of a State Trauma System

R. Todd Maxson, M.D. FACS
Professor Surgery
University of Arkansas for Medical
Sciences
Surgeon in Chief
Rachel Fuller Endowed Chair
Arkansas Children's Hospital

### Conflict of Interest

- Past Chair ACS VRC
- Past President PTS
- Board Member TCAA
- Board Member ATOMAC
  Pediatric Trauma Research
  Network
- I am the President of the Arkansas based,

State Trauma Assessment and Advisory Group. STAAG



### R. Adam Cowley, MD

- "shock is a momentary pause in the act of death,"
- 1960 Two beds
- 1966 National Academy of Science
- 1968 Military helicopters
- 1973 Friend of Gov. Marvin Mandel was injured.

**Shock Trauma** 

8

#### American Medical Association

Arkansas ranked 50<sup>th</sup> in the United States for timely trauma center accessibility for its citizens.

 Pre-hospital times are long leading to preventable mortality

AMA 293:2633-2633, 2005

### American College of Surgeons Committee on Trauma

 Overall injury fatality is 50% higher than the national average

CDC Data puts mortality for children involved in motor vehicle crashes at almost three times the national average.

Michael Rotondo, MD Chair COT Nov. 2008

# National Report Card of the State of Emergency Medicine

Arkansas' emergency care system is the worst in the nation.

Receiving a "D-"

American College of Emergency Physicians December 2008

Only state without a designated / verified trauma center.

### Cost of Injury in Arkansas

- Motor vehicle collisions alone cost the State an estimated \$254 Million annually
- Direct medical cost alone

Total "Cost" most likely exceeds a Billion annually.

### Elvis Presley Trauma Center Memphis Tenn.

Financial Crisis

No money from the State of Tennessee

- Providing care for thousands of injured Arkansans
- Needing to cut services

# Mortality rates are among the highest in the Country

Resources are limited and dwindling



"So, what are *you* going to do about it?"

### The Task at Hand



# How it happened



Some "Luck"

A lot of **Persistence** 

Meaningful **Data** 

Finding win-wins

### What happened

- Legislative and Executive
- State Surgeon General
- Administrative agency
- Professional associations
  - ◆ AMS, AHA, AAA, AEMTA
- Stakeholder groups
  - ◆ TAC
  - Physicians, EMS, Hospitals, Injury Prevention, Data experts, Quality expert

Identify issues
Create solutions

12

### At this point, what is needed is:

- Hearing Everyone's Needs/Desires
- Coming to a shared and concise message
- Showing your hand

#### What's in it for me?

Associations - protect specific interests and resist cost increases

Cost of designation compliance

Paying for care

Paying for performance

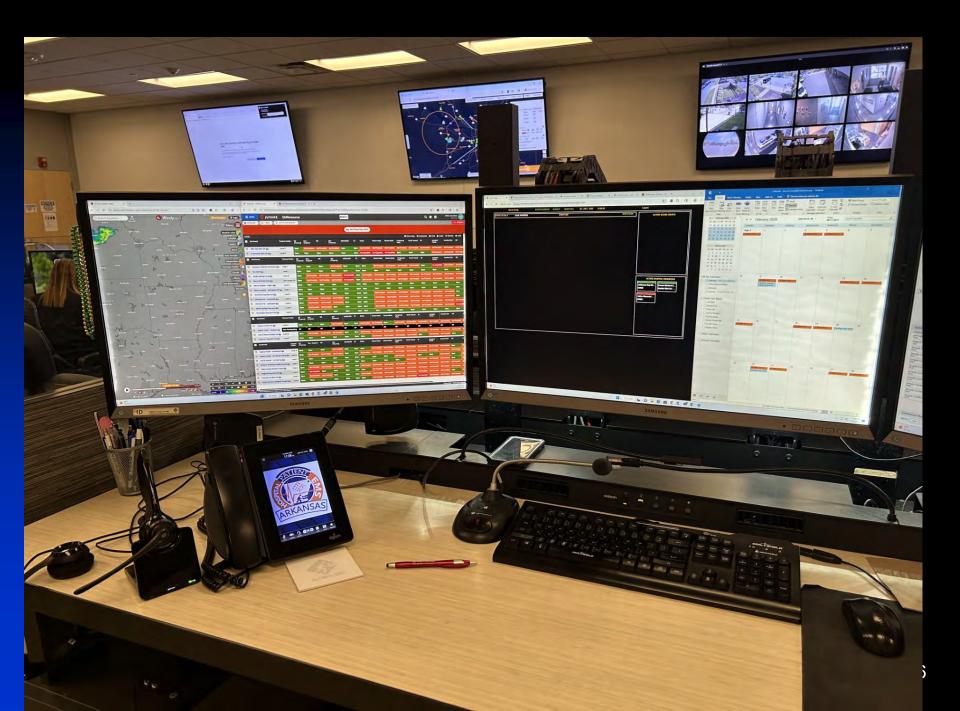
Physicians - we moved here to avoid trauma

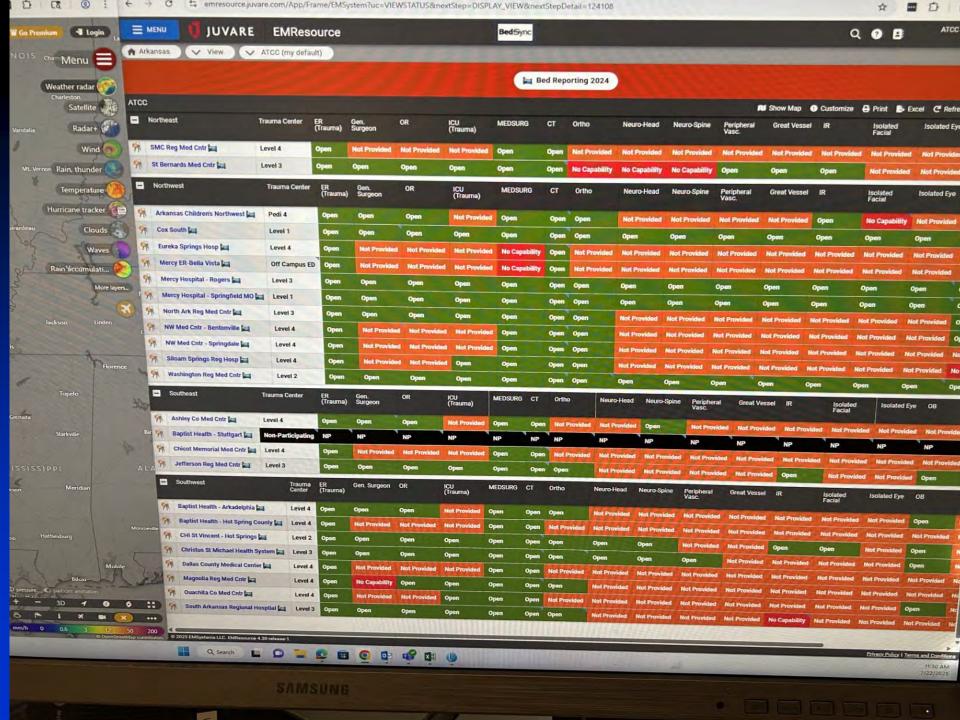
Citizens – Urban problem

### 2009 Legislature

- Established a *funded* mandate for the creation of a trauma system
  - Infra-structure within the ADH
  - State-wide trauma registry
  - Call center for rapid transportation
  - Designation of Trauma Centers
  - Establishment of TRAC
  - Develop quality indicators
  - Continuous Quality Improvement Program

15





### Just One Example

- Hand injuries were transferring (usually flying) out of state every day for "re-implantation".
- \$ millions of cost
- State-wide telemed triage program
- Virtually eliminated

### Data is Essential

It doesn't apply to us. We're different

We don't have data

The data isn't accurate

The data is old

### What's needed at this point:

- Real Meaningful Reliable Local DATA
- Validate (completeness and accuracy)
  - EMS data
  - Hospital Data
  - Post acute
  - Linkage
- System Performance & Benchmarking

# When you break that code here is what you can do

#### Arkansas Trauma System

The Arkansas Department of Health (ADH) is the agency responsible for implementing and maintaining the Trauma System, which originated from Act 393. As such, ADH ensures a multitude of duties in the provision of ensuring an optimal Trauma System. One is to ensure that grant funds reach hospitals and emergency service (EMS) providers. Another is to create rules regarding the operation of the Trauma System throughout the State. Additionally, the Trauma System creates and maintains a communications system to be used by hospitals and EMS providers, as well as providing for an Arkansas Trauma Call Center (ATCC). As part of the ATCC upkeep, ADH ensures that education is provided to ATCC individuals and entities, as they play crucial roles in the Trauma System. Trauma also works closely with the Trauma Advisory Council (TAC), which provides guidance and advice to ADH regarding the Trauma System implementation and ongoing operations. In addition, the TAC conducts other liaison activities with a wide variety of individuals and groups that have an interest in the Trauma System.



🔞 🔤 Trauma System Indicators 🗈

⊙ s Trauma System Program t	Most Recent Period	Current Actual Value	Current Target Value	Current Trend	Baseline % Change
Median emergency department length of stay of hypotensive patients with penetrating injuries before going to the operating room	Q2 2024	28.0 minutes	30.0 minutes	N 2	-15% <b>\</b>
Percent of hypotensive patients with penetrating injuries who spend more than two hours in the emergency department before going to the operating room	Q2 2024	5.9%	25.0%	¥ 2	-68% <del>\</del>
Median emergency department length of time of hypotensive, GCS <9, or ISS 16+ who are transferred from Level 4 trauma centers	Q2 2024	173.5 minutes	60.0 minutes	7 2	47% 7
Percent of hypotensive, GCS <9, or ISS 16+ who are transferred from Level 4 trauma centers where the EDLOS is more than 2 hours	Q2 2024	68.6%	50.0%	7 1	37% 🗷
Percent of transfer patients that did not go through the ATCC	Q2 2024	7.7%	5.0%	<b>¥</b> 1	-51% 🛂

### What you can do

- Risk adjusted benchmarked data
  - EMS
  - Hospitals
  - System
- Directional targets for education and funding

## The Challenge with Trust

Nobody wants to share data

It MUST be required

There MUST be infrastructure to analyze and report back.

The Patient Safety and Quality Improvement Act of 2005 protects "patient safety work products"

# The MOST powerful tool in our System

Preventable Mortality Review

- Statistically balanced sample of all trauma deaths that reached care
- Delphi process of ALL types of providers
- Two day process
- Charts are complete

# The MOST powerful tool in our System

- Preventable Mortality Review
  - Data is abstracted
  - Standard reporting tool
    - Preventability
    - ⋆ OFI
    - Target area of OFI
    - Contributing factors
      - Education, process, resources, etc.
  - PI feedback

# The MOST powerful tool in our System

- Preventable Mortality Review
  - The output is de-identified
  - Confidentiality
  - Protected from discoverability by PSWP
  - 11 years no breaches
  - Done quarterly

### Success begot success

Snowball effect

Funding with pin-point accuracy

Be innovative and fail fast



#### Arkansas Trauma Society



In Conjunction with the American College of Surgeons - Arkansas Chapter

Review

> J Am Coll Surg. 2024 Apr 1;238(4):426-434.

doi: 10.1097/XCS.0000000000000935. Epub 2023 Dec 27.

Progressive Reduction in Preventable Mortality in a State Trauma System Using Continuous Preventable Mortality Review to Drive Provider Education: Results of Analyzing 1,979 Trauma Deaths from 2015 to 2022

Charles D Mabry <sup>1</sup>, Benjamin Davis <sup>1</sup>, Michael Sutherland <sup>2</sup>, Ronald Robertson <sup>1</sup>,

Jennifer Carger <sup>3</sup>, Deidre Wyrick <sup>1</sup> <sup>4</sup>, Terry Collins <sup>1</sup>, Austin Porter <sup>5</sup>, Kyle Kalkwarf <sup>1</sup>





### What's been accomplished?



#### Trauma education

- EMT and paramedic training
- First State-wide trauma symposium
- Use PMR and Dashboard Data to drive targeted education





The Arkansas provision of en throughout the (ATCC). As par Council (TAC)

BLOG

Officials Tout Reduced Rate of Preventable Deaths on De 10th Anniversary of Arkansas Trauma Center

St

January 17, 2020

Mabi

Rona

Auth

lourr











Advisory





Baseline % Change

-15% ¥

-68% ¥

47% 7

37% 7

-51% ¥

#### What's in it for me?

Legislative bodies – Cost savings (9.5:1), supported by lobbying groups

Associations – Demanded by members Saved time, money particularly in rural areas

Citizen – We support it because it protects me and my family

## The ASK without good data

- One time appropriation for System assessment
  - Data validation across the system
  - Preventable Mortality review
  - Needs assessment with an educational campaign

# The Big ASK – with good data

- Sustainable System Funding
  - Ensure operational resources
    - Some in and much outside of State governmental agencies
  - Deliverables are defined and measurable.
  - Financial impact can be calculated.
  - Room for Growth

### Summary

- System building is challenging but there are defined steps
- Key is to find win-wins they exist
- Data is essential to:
  - Have
  - Use
  - Report
  - Repeat.